

**N.C. Department of Labor Report on Impact of the Special Emphasis  
Inspection Program on Safety and Health Compliance and Enforcement**

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**Receiving Entities:**

The Joint Legislative Oversight Committee on Agriculture and Natural and Economic Resources  
The Fiscal Research Division

**Submitting Entity:**

The N.C. Department of Labor

# **Impact of the Special Emphasis Inspection Program on Safety and Health Compliance and Enforcement**

**North Carolina Department of Labor  
Occupational Safety and Health Division**

**Federal Fiscal Year 2019**



## **Introduction**

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Pursuant to NCGS 95-136.1, the N.C. Department of Labor (NCDOL) submits the following annual report on the impact of the department's Special Emphasis Inspection Program (SEP) on employee safety and health compliance and enforcement.

To determine which specific industries and employers will be targeted for the SEP, the NCDOL uses multiple resources. Some industries designated as SEP's were initiated by the federal Occupational Safety and Health Administration (OSHA) and are generated by high injury and illness rates or fatality rates on a national level. Most industries and specific employers though are selected for the SEP at the state level and are created during the strategic planning process. The decision to include an industry is based on a review of injury, illness and fatality data, and employment levels. Generally, industries with the highest employment levels and the highest injury and illness rates are selected as an SEP.

The NCDOL strategic planning process occurs on a five-year cycle, but SEP industries are evaluated annually. The NCDOL also annually reviews the plan to ensure that industry activity goals are met. The department is currently operating under a strategic plan cycle that became effective October 1, 2018 and concludes September 30, 2023. The data in this report reflects the strategic plan cycle that ran from October 1, 2018 through September 30, 2019.

The FY 2019-2023 Strategic Management Plan includes two primary outcome goals:

- Reduce the rate of workplace fatalities by 2%
- Reduce the rate of all workplace injuries and illnesses by 5%

The areas of emphasis included in the FY 2019-2023 Strategic Management Plan include:

- Construction Industry Fatality Reduction
- Logging and Arboriculture Fatality Reduction
- Grocery and Related Product Merchant Wholesalers Injury Reduction
- Long Term Care Injury Reduction
- Exposures for Specific Health Hazards
- Food Manufacturing Injury Reduction
- Amputations Reduction

During the strategic planning process, outcome and activity goals are set for each industry. This report includes each industry's goal and the associated actual results. Baseline fatality rates were calculated by finding the average number of fatalities during an established period of time for the construction and logging and arboriculture industries. Baseline rates for Days Away, Restricted, or Transfer (DART) were also calculated based on the average of previous years' DART rates.

North Carolina continues to utilize a combination of compliance, consultation, and training as an effective approach toward reducing injury, illness, and fatality rates among all industries and employers. The success of this approach is evidenced by the state's total recordable case rate of 2.6 and a DART rate of 1.4 for CY 2018, both of which are among the lowest in the program's history.

**Impact of the Special Emphasis Inspection Program (SEP)  
On Safety and Health Compliance and Enforcement FY 2019-2023**

**1.1 Reduce Construction Industry Fatality Rate Statewide by 2% by the end of FY 2023**

Great safety and health strides have been made in the construction industry. The total number of 73 construction fatalities, which occurred during the baseline period of FY 2013 – FY 2017, indicated that this industry was still a leader in workplace deaths that could have a significant impact on the state’s overall outcome goal of reducing the rate of workplace fatalities. In FY 2019, the total number of fatalities decreased from twenty-four to eighteen and the fatality rate declined.

**Outcome**

	2018	2019	2020	2021	2022
Fatalities	24	18			
Rate	.0113	.0009			
Hispanic	10	8			

**Activity in Emphasis Counties**

	2019	2020	2021	2022	2023
Inspections	1,531				
Goals	1,000				
Consultation	497				
Goals	200				
Trained*	2,293				
Goals*	2,500				

\*Includes all persons trained in the construction industry.

**1.2 Decrease Fatality Rate in Logging and Arboriculture Activity (NAICS 56173 and 11331) by 2% by the end of FY 2023**

North Carolina has had success in the past reducing the number of logging and arboriculture fatalities. Experience has shown that a reduction in Occupational Safety and Health (OSH) activity can translate into an increase in the number of injuries and fatalities in this industry. The first state SEP for logging was initiated in FY 1994 in response to 13 logging fatalities in FY 1993. There was a total of five fatalities in FY 2018, and six in FY 2019.

**Outcome**

	2018	2019	2020	2021	2022
Fatalities	5	6			
Rate	.0142	.0013			

**Activity in Logging and Arboriculture Industry**

	2019	2020	2021	2022	2023
Inspections	39				
Goals	60				
Consultation	28				
Goals	13				
Trained	382				
Goals	150				

**2.1 Reduce the Injury and Illness Rate in Grocery and Related Product Wholesalers (NAICS 4244) by 2% by the end of FY 2023**

The state’s strategic planning process includes statistical analysis to determine which industry groups have high injury and illness rates that could affect the state’s goal of reducing the overall injury and illness rate. The baseline rate for grocery and related product wholesalers is 3.5, which is more than the most recent overall DART rate of 1.4. For this reason, this industry remains as an area of emphasis in the current Strategic Management Plan.

**Outcome**

	2018	2019	2020	2021	2022
DART Rate	3.4				

**Activity in Grocery and Related Product Wholesalers**

	2019	2020	2021	2022	2023
Inspections	23				
Goals	20				
Consultation	4				
Goals	3				
Trained	7				
Goals	25				

**2.2 Reduce the Days Away, Restricted, or Transferred (DART) Rate in Long-Term Care (LTC) Facilities by 5% by the end of FY 2023**

While some progress has been made in this industry group, the baseline rate of 3.9 is still more than the overall DART rate of 1.4.

**Outcome**

	2018	2019	2020	2021	2022
DART Rate	3.3				

**Activity in Long-Term Care**

	2019	2020	2021	2022	2023
Inspections	58				
Goals	48				
Consultation	66				
Goals	40				
Trained	442				
Goals	50				

**2.3 Conduct Emphasis Inspections, Training, and Consultation Activity in Establishments Where Employees Might be Exposed to Health Hazards Such as Lead, Silica, Asbestos, Hexavalent Chromium, and Isocyanates**

North Carolina has established the health hazards special emphasis program to address health hazards in the workplace, including lead, silica, asbestos, hexavalent chromium, and isocyanates. A reduction in illnesses relating to the emphasis health hazards could have an effect in the primary outcome goal of reducing the overall injury and illness rate during the five-year cycle of the Strategic Plan.

**Activity for Selected Health Hazards**

	2019	2020	2021	2022	2023
Inspections	145				
Goals	100				
Consultation	255				
Goals	200				
Trained	795				
Goals	400				

**2.4 Reduce the Injury and Illness Rate (DART) in Establishments in Food Manufacturing (NAICS 311) by 5% by the end of FY 2023**

The strategic planning process is intended to allocate limited resources in those areas of emphasis with above average injury and illness rates to impact the overall state injury and illness rate. The food manufacturing DART rate for North Carolina was more than the North Carolina average for all industries including state and local government. For this reason, food manufacturing remains in the current Strategic Management Plan.

**Outcome**

	2018	2019	2020	2021	2022
DART Rate	2.2				

**Activity in Food Manufacturing**

	2019	2020	2021	2022	2023
Inspections	42				
Goals	40				
Consultation	28				
Goals	12				
Trained	14				
Goals	25				

**2.5 Reduce the Number of Amputations Statewide by 10% by the end of FY 2023**

A review of the annual number of amputations reported to NCDOL as required by 29 CFR 1904.39 revealed an increase in incidents where at least a portion of a single digit had been amputated. The Amputations SEP was added to the Strategic Management Plan, with FY 2019 designated as a planning year.

### Activity in Amputations

	2019*	2020	2021	2022	2023
Inspections	*				
Goals	*				
Consultation	*				
Goals	*				
Trained	*				
Goals	*				

\*FY 2019 was a planning year.

### Summary

North Carolina has developed a Strategic Management Plan with specific areas of emphasis made up of employers with a high rate of serious injuries and illnesses. This approach is consistent with the requirements of NCGS 95-136.1. The state's specific overall outcome goals include reducing the rate of workplace fatalities by 2% and reducing the rate of workplace injuries and illnesses by 5% by September 30, 2023. The plan also provides program guidance for the most appropriate allocation of resources in pursuit of the outcome goals.

As well as overall outcome goals, the plan includes activity and outcome goals for specific areas of emphasis included in the plan. Each of the plan's areas of emphasis is managed by a specific Strategic Management Plan committee made up of Occupational Safety and Health (OSH) Division employees. Strategies to achieve outcome goals are continuously reviewed and can be altered to enhance program performance. Any changes to the plan are documented annually.

Specific performance goals have been established for the current five-year strategic planning cycle that runs from October 1, 2019 (FY 2019) to September 30, 2023 (FY 2023). The carry-overs from the previous five-year plan include construction, logging and arboriculture, food manufacturing, long-term care, exposures for specific health hazards, and grocery and related product merchant wholesalers. A new addition to the plan is an emphasis in amputations. The first year in the plan for this industry group was designated as a planning year in order to develop specific strategies for achieving the goals related to reducing amputations in the workplace.

The success of the OSH Division special emphasis inspection program is measured by the continuous reduction in employer injury and illness rates. The most recent total recordable case rate of 2.6 and DART rate of 1.4 for calendar year 2018 are among the lowest in program history.